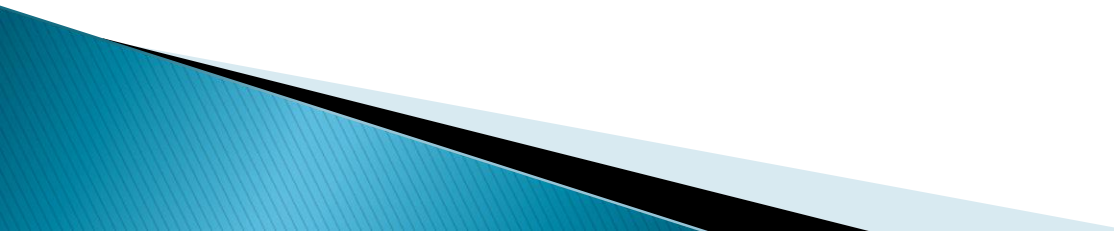


# An EU tax as an EU own resource

Viliam Páleník  
IER SAS

12 November 2015  
Conference, UK Bratislava

# CONTENTS

- ▶ Own resources
  - ▶ Criticism of present system
  - ▶ HLG for the EU's own resources
  - ▶ Criteria for new tax
  - ▶ Proposal for new tax
  - ▶ Conclusions
- 

# Own resources First asset report

- ▶ I. pillar: from traditional own resources
  - Customs and agricultural duties and sugar levies
- ▶ II. pillar: VAT-based resources
- ▶ III. pillar: GNI-based resources
  - max 1.27% of GNI of every Member State
- ▶ other revenues
  - Bank interest, deductions from EU staff remunerations, contributions by non-EU countries to certain EU programmes

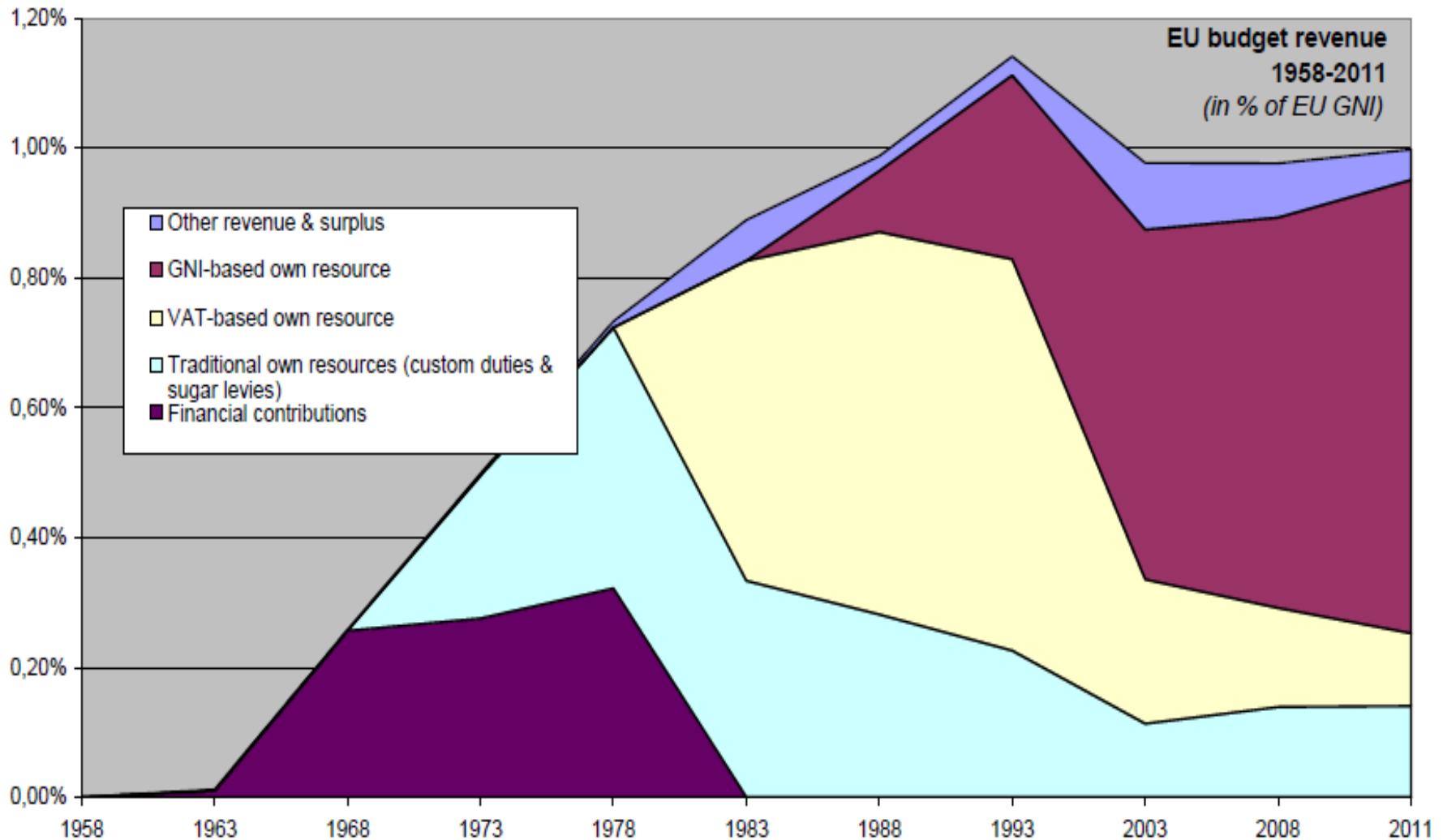
# Criticism of present system

- ▶ Own resources system too complex and untransparent
- ▶ Own resources do not originate with the EU
  - Inconsistent with Treaty of Rome (1957), Article 201:
    - "Without prejudice to other revenue, the budget shall be financed wholly from own resources."
  - they are contributions from national budgets accounting for up to 83% of the EU budget (2013)
- ▶ Increased frequency of late payments by member states
- ▶ Existence of corrections and rebates

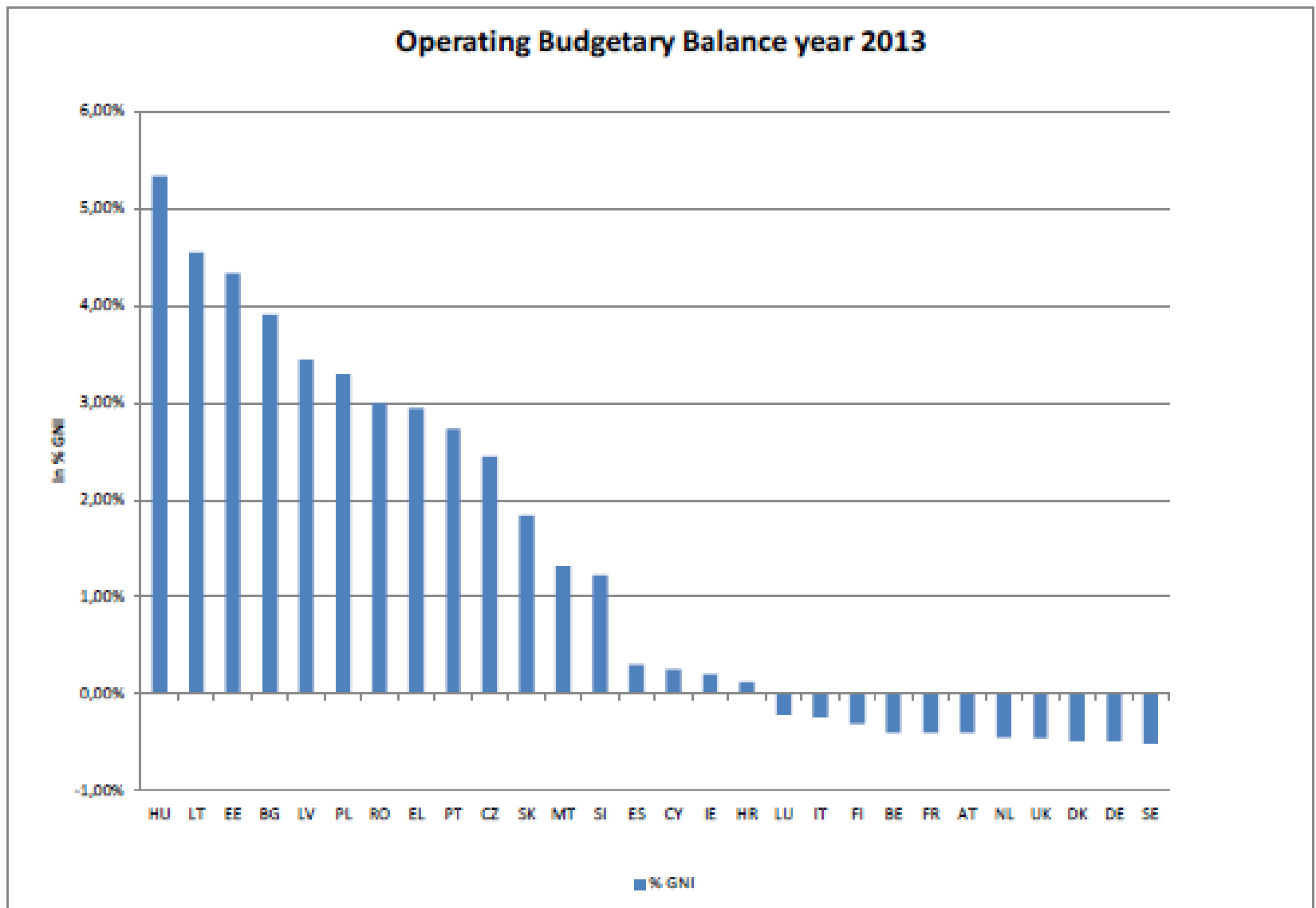
# HLG for the EU's own resources

- ▶ Established for 2014–2016 Members: 1 + 3 x 3
- ▶ Chairman: (jointly appointed by the European Parliament, the Council and the Commission)
- ▶ **Mario Monti**, President of Bocconi University, former Prime Minister of Italy and European Commissioner
  
- ▶ Members appointed by the European Parliament:
- ▶ **Ivailo Kalfin**, former Member of the EP, Dep. Prime–Minister of Bulgaria and Minister of Labor, Soc.Policy,
- ▶ **Alain Lamassoure** (EPP),
- ▶ **Guy Verhofstadt** (ALDE),
  
- ▶ Members appointed by the Council:
- ▶ **Daniel Dăianu**, former Member of the European Parliament and Finance Minister of Romania,
- ▶ **Clemens Fuest**, President of the Centre for European Economic Research ZEW in Germany,
- ▶ **Ingrida Šimonytė**, former Minister of Finance of Lithuania,
  
- ▶ Members appointed by the Commission:
- ▶ **Kristalina Georgieva**, Vice–President of the Commission in charge of budget and human resources, who replaced former commissioners for Budget Janusz Lewandowski and Jacek Dominik.
- ▶ **Pierre Moscovici**, Member of the Commission in charge of economic and financial affairs, taxation and customs, who replaced former commissioner for taxation, customs, Algirdas Šemeta.
- ▶ **Frans Timmermans**, First Vice–President of the Commission in charge of better regulation, inter–institutional relations, rule of law and Charter of fundamental rights, who replaced former Vice–President Maroš Šefčovič.
  
- ▶ **First asset report**

# HLG for the EU's own resources: First asset report

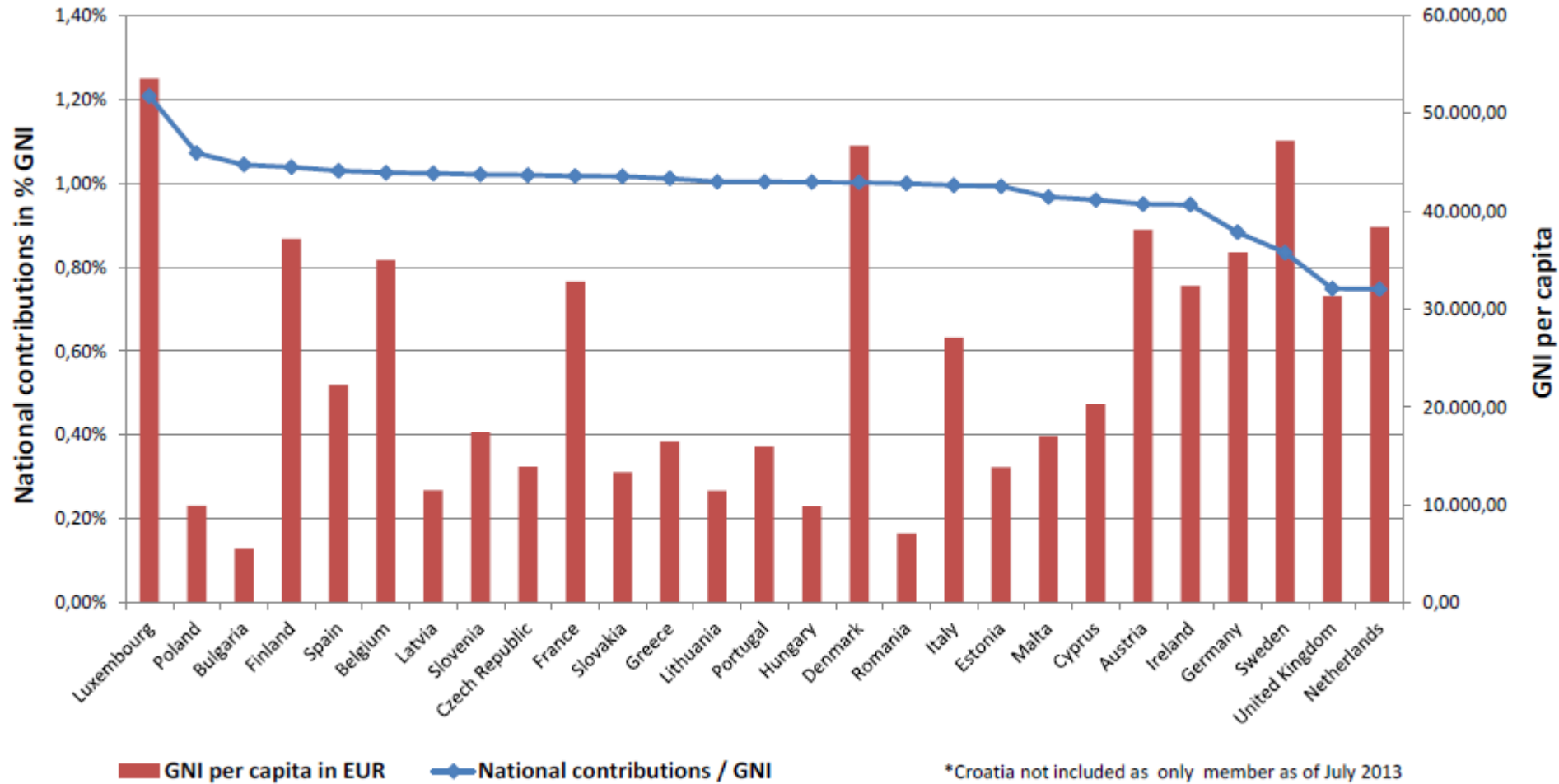


# HLG for the EU's own resources: First asset report



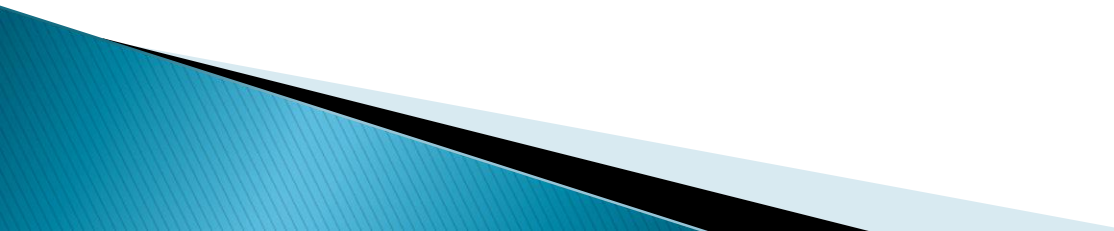
# HLG for the EU's own resources: First asset report

## GNI per capita vs. national contributions in % GNI in 2013





# Criteria for the new tax on own resources

1. More transparent
  2. Budgetary neutrality
  3. Reduce labour taxation and/or  
Abolition of administratively demanding methods of environment protection
  4. Eliminating discrimination of European producers on home and world markets
- 

# Criterion 1: More transparency

- ▶ In connection to EU strategies and goals
  - Environment protection, employment
- ▶ Make European policy more clear to voters
  - Low election participation in several countries
- ▶ Regularise the position of the European Parliament
  - EP is not budget authority on the income side

# Criterion 2: Budgetary neutrality

- ▶ Fiscal devaluation:
- ▶ Simultaneous and by the same amount:
  - reduction in direct taxes
  - increase in indirect taxes
  - Introduction of new EU tax
  - Reduction labour tax
  - and/or abolition or reduction of taxes, charges + other costs of business in the EU

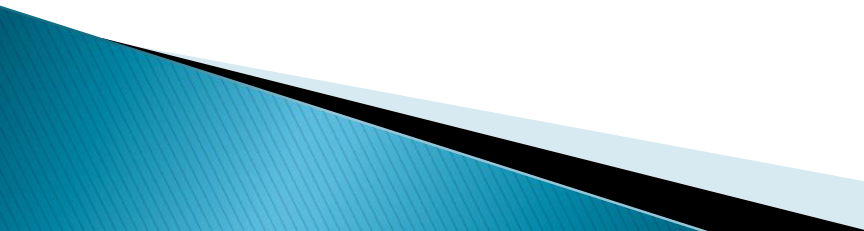
# Criterion 3: Reduction of labour taxation

- ▶ Reduction of labour taxation => reduced labour costs
- ▶ And/or
  - Environment protection is currently regulated through mainly administrative methods
  - Quantified list will contain volume of financial resources that would replace the financial burden after introduction of new tax
  - In this way fiscal neutrality would be achieved – e.g. excise duty on mineral oils, carbon credits, energy costs

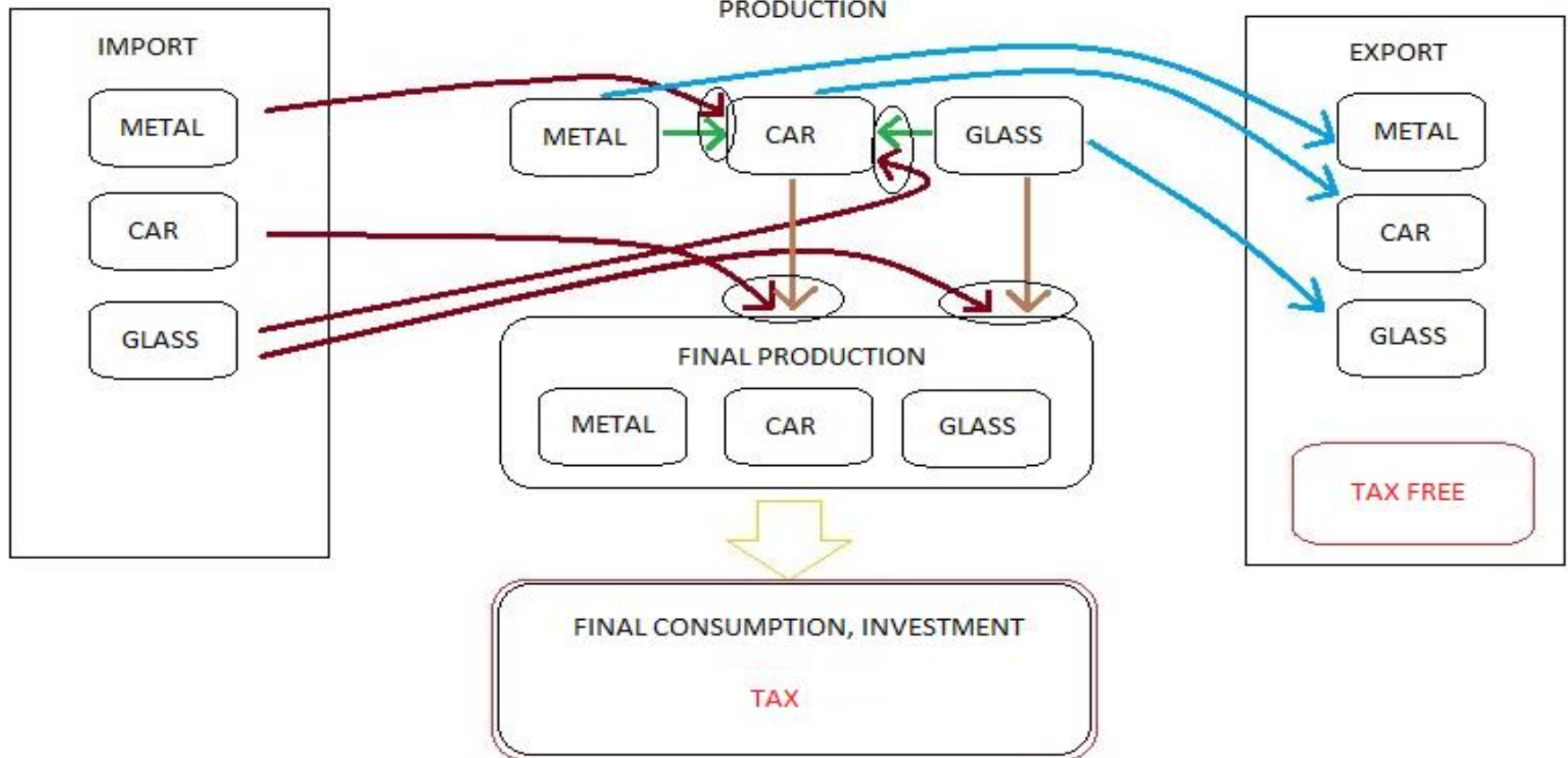
# Criterion 4: Eliminating discrimination of European producers

- ▶ Environmental protection
  - increases production costs of EU companies
  - (whilst keeping some non-EU companies costs low)
- ▶ Eliminating discrimination of European producers on home and world markets:
  - To end unfavourable treatment of Europe's producers compared with manufacturers in 3rd countries with lower environmental standards
  - To do not burden domestic producers exporting to 3rd countries.

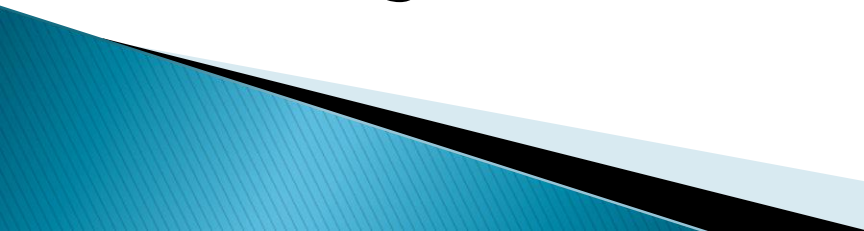
# Proposal for a new EU tax

- ▶ To tax products based on:
    - amount of energy consumed and CO<sub>2</sub> emitted in production process,
    - irrespective of whether all or part of that process is inside or outside the EU.
  - ▶ Different tax rates for several dozen product types.
  - ▶ Taxation of end use of goods and services on the European market (C+G+I).
  - ▶ Exported goods and services will not be taxed.
- 

# Funding of EU tax: simplified overview

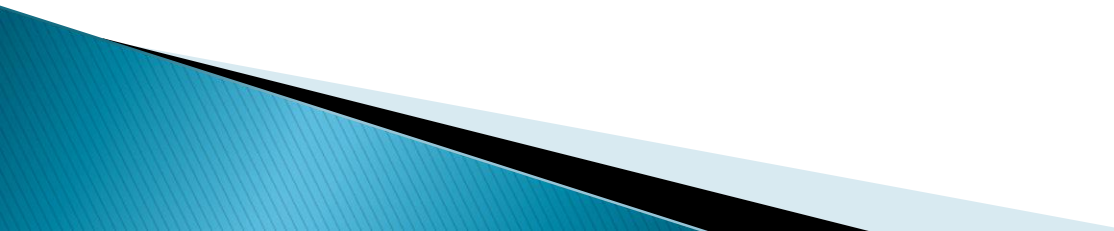


# Elements of the EU tax 1

- ▶ To apply in all EU Member States and thus throughout the EU
  - ▶ 60 to 100 groups of products subject to different rates of EU tax
  - ▶ Taxation of end use of goods and services on the European market
  - ▶ No taxation of goods and services exported from EU
  - ▶ Same taxation of end use of goods and services on the European market regardless of origin
- 



# Elements of the EU tax 2

- ▶ Tax bands for individual product groups to depend on energy consumption and levels of CO<sub>2</sub> throughout entire production process
  - ▶ Uniform rates the same for all MS
  - ▶ Rates for products calculated on basis of input–output analysis so that total revenue from this tax matches current MS payments into EU own resources
- 

# Conclusions

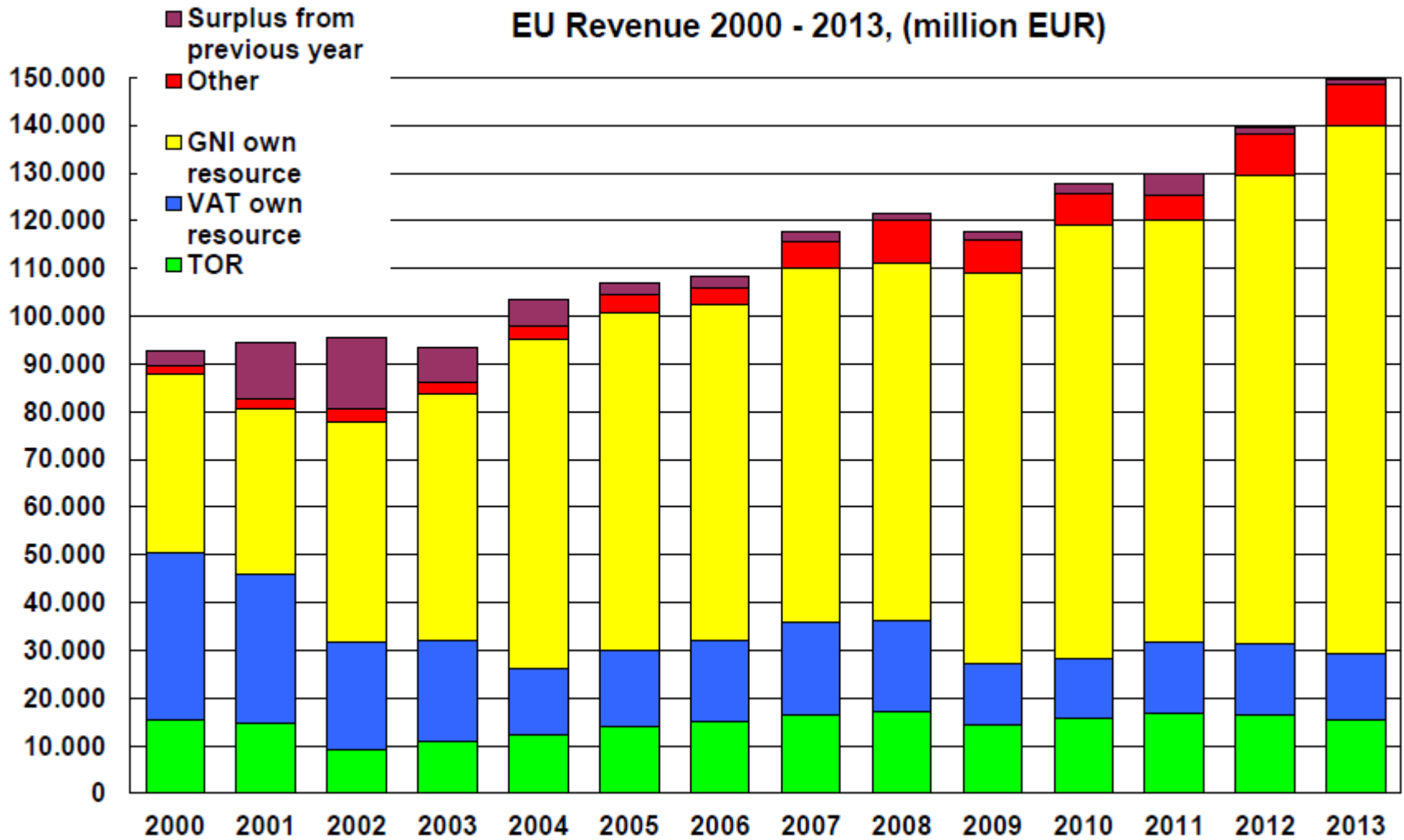
- ▶ Introduction of this EU tax:
- ▶ Sustainable own EU resources
- ▶ Fair competitive environment for EU companies
- ▶ Contribution to environmental protection
- ▶ Cutting costs for companies :
  - more competitive
  - on domestic and foreign markets
  - leading to growth in:
    - domestic production
    - Employment, household income
    - GDP

# Thank you.

[www.ekonom.sav.sk](http://www.ekonom.sav.sk)

[viliam.palenik@eesc.europa.eu](mailto:viliam.palenik@eesc.europa.eu)

# Own resources

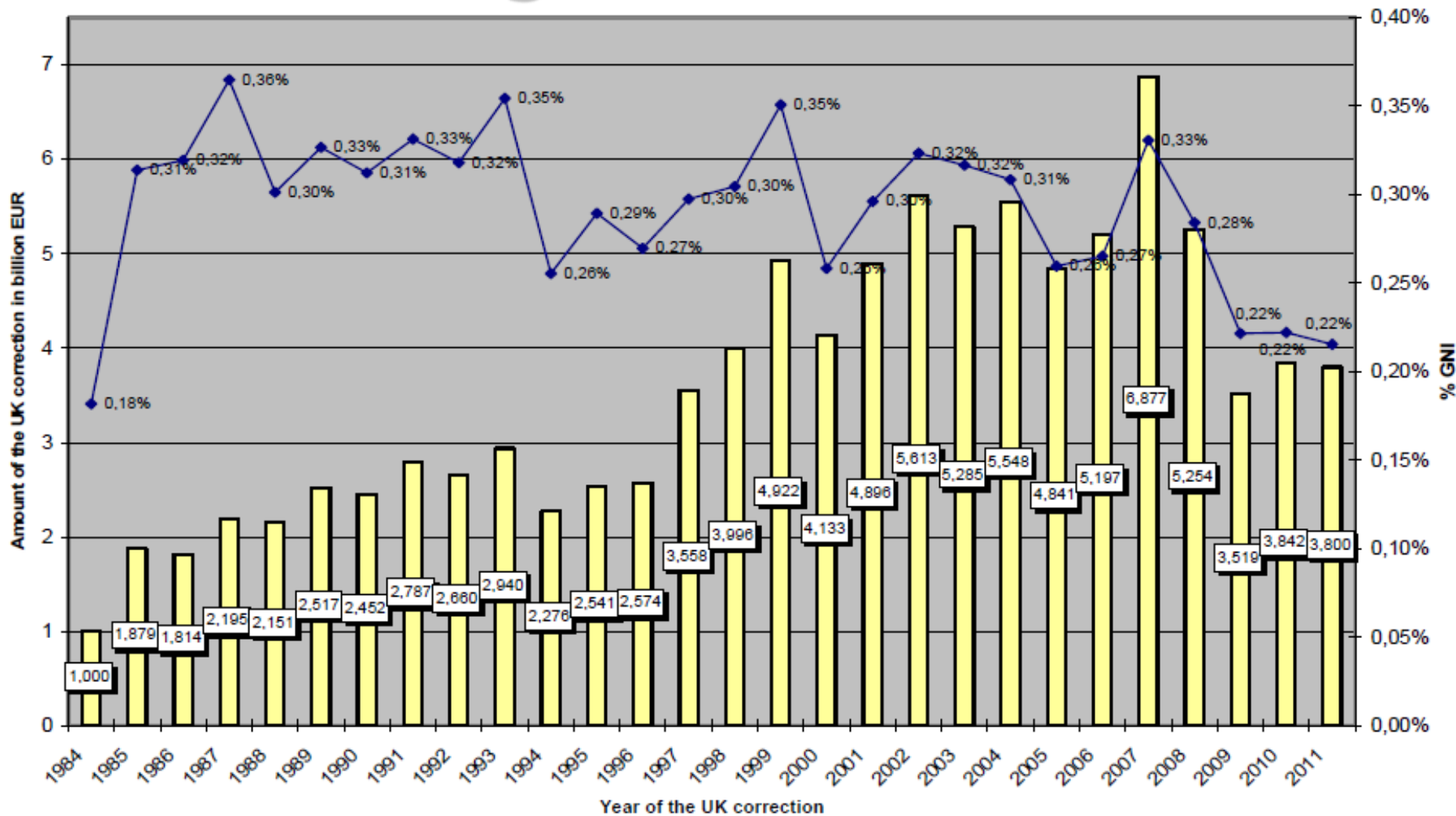


# Own resources

**Table 1: EU budget revenue 1970-2010 (% GNI)**

	1970	1979	1988	1995	2004	2010
	EU-6	EU-9	EU-12	EU-15	EU-25	EU-27
VAT-based own resource (1)	---	0,38	0,59	0,58	0,13	0,10
GNP/GNI-based own resource (2)	---	---	0,10	0,21	0,65	0,75
Other payments from/to Member States (3)	0,78	---	---	---	---	---
Total national contributions (4)=(1)+(2)+(3)	0,78	0,38	0,68	0,80	0,78	0,85
Traditional own resources (5)	---	0,39	0,28	0,22	0,12	0,13
Total own resources (6)=(4)+(5)	0,78	0,77	0,96	1,01	0,90	0,97
Surplus from previous year (7)	---	0,00	0,01	0,10	0,05	0,02
Other revenue (8)	0,00	0,01	0,01	0,01	0,03	0,05
<b>TOTAL REVENUE (9)=(6)+(7)+(8)</b>	<b>0,78</b>	<b>0,78</b>	<b>0,99</b>	<b>1,12</b>	<b>0,98</b>	<b>1,05</b>

# United Kingdom corrections



Note: The amounts of the UK correction for 2008-2011 are provisional.